

BEFORE THE ILLINOIS POLLUTION CONTROL BOARD

| | | |
|-------------------------------------|---|---------------|
| PEOPLE OF THE STATE OF ILLINOIS, |) | |
| |) | |
| Complainant, |) | |
| |) | |
| v. |) | No. PCB 06-42 |
| |) | |
| WASTE MANAGEMENT OF ILLINOIS, INC., |) | |
| a Delaware corporation, |) | |
| |) | |
| Respondent. |) | |

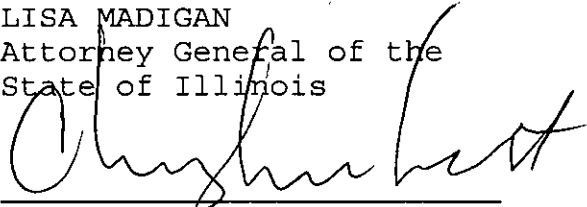
NOTICE OF FILING

PLEASE TAKE NOTICE that we have today, January 18, 2006, filed with the Office of the Clerk of the Illinois Pollution Control Board a Stipulation and Proposal for Settlement, and Motion to Waive the Requirement of a Hearing, by electronic filing. Copies of these documents are attached.

Respectfully submitted,

PEOPLE OF THE STATE OF ILLINOIS
LISA MADIGAN
Attorney General of the
State of Illinois

BY:


CHRISTOPHER GRANT
Assistant Attorney General
Environmental Bureau
188 W. Randolph St., 20th Flr.
Chicago, IL 60601
(312) 814-5388

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MOTION TO REQUEST RELIEF FROM HEARING REQUIREMENT

NOW COMES the Complainant, PEOPLE OF THE STATE OF ILLINOIS, by LISA MADIGAN, Attorney General of the State of Illinois, and requests relief from the requirement of a hearing in this matter. In support thereof, the Complainant states as follows:

1. Along with this Motion, Complainant is filing a Stipulation and Proposal for Settlement executed between Complainant and Respondent, WASTE MANAGEMENT OF ILLINOIS, INC.

2. Section 31 of the Act, 415 ILCS 5/31 (2004), provides, in pertinent part, as follows:

* * *

- (c) (2) Notwithstanding the provisions of subdivision (1) of this subsection (c), whenever a complaint has been filed on behalf of the Agency or by the People of the State of Illinois, the parties may file with the Board a stipulation and proposal for settlement accompanied by a request for relief from the requirement of a hearing pursuant to subdivision (1). Unless the Board, in its discretion, concludes that a hearing will be held, the Board shall cause notice of the stipulation, proposal and request for relief to be published and sent in the same manner as is required for hearing pursuant to subdivision (1) of this

subsection. The notice shall include a statement that any person may file a written demand for hearing within 21 days after receiving the notice. If any person files a timely written demand for hearing, the Board shall deny the request for relief from a hearing and shall hold a hearing in accordance with the provisions of subdivision (1).

* * *

3. No hearing is now scheduled in this matter.
4. The Complainant, PEOPLE OF THE STATE OF ILLINOIS, hereby requests relief from the requirement of a hearing pursuant to 415 ILCS 5/31(c) (2) (2004).

Respectfully submitted,

PEOPLE OF THE STATE OF ILLINOIS
by LISA MADIGAN,
Attorney General of the
State of Illinois

MATTHEW J. DUNN, Chief
Environmental Enforcement/Asbestos
Litigation Division

BY:

CHRISTOPHER GRANT
Assistant Attorney General
Environmental Bureau
188 W. Randolph St., #2001
Chicago, Illinois 60601
(312) 814-5388

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STIPULATION AND PROPOSAL FOR SETTLEMENT

Complainant, PEOPLE OF THE STATE OF ILLINOIS, by LISA MADIGAN, Attorney General of the State of Illinois, the Illinois Environmental Protection Agency ("Illinois EPA"), and WASTE MANAGEMENT OF ILLINOIS, INC. ("Respondent"), have agreed to the making of this Stipulation and Proposal for Settlement ("Stipulation") and submit it to the Illinois Pollution Control Board ("Board") for approval. The parties agree that the statement of facts contained herein represents a fair summary of the evidence and testimony which would be introduced by the parties if a hearing were held. The parties further stipulate that this statement of facts is made and agreed upon for purposes of settlement only and that neither the fact that a party has entered into this Stipulation, nor any of the facts stipulated herein, shall be introduced into evidence in any other proceeding regarding the claims asserted in the Complaint except as

otherwise provided herein. If the Board approves and enters this Stipulation, Respondent agrees to be bound by the Stipulation and Board Order and not to contest their validity in any subsequent proceeding to implement or enforce their terms.

I. JURISDICTION

The Board has jurisdiction of the subject matter herein and of the parties consenting hereto pursuant to the Illinois Environmental Protection Act ("Act"), 415 ILCS 5/1 et seq. (2004).

II. AUTHORIZATION

The undersigned representatives for each party certify that they are fully authorized by the party whom they represent to enter into the terms and conditions of this Stipulation and to legally bind them to it.

III. STATEMENT OF FACTS

A. Parties

1. On September 13, 2005, a Complaint was filed on behalf of the People of the State of Illinois by Lisa Madigan, Attorney General of the State of Illinois, on her own motion and upon the request of the Illinois EPA, pursuant to Section 31 of the Act, 415 ILCS 5/31 (2004), against the Respondent.

2. The Illinois EPA is an administrative agency of the State of Illinois, created pursuant to Section 4 of the Act, 415

ILCS 5/4 (2004).

3. At all times relevant to the Complaint, Respondent was, and is, a Delaware corporation that is authorized to transact business in the State of Illinois.

B. Site Description

1. At all times relevant to the Complaint, the Respondent operated an Illinois EPA-permitted municipal solid waste landfill, commonly known as Prairie Hill Recycling and Disposal ("Prairie Hill"). Prairie Hill is located in Morrison, Whiteside County, Illinois, and is owned by the County of Whiteside. Neither the Respondent nor the County of Whiteside are permitted to dispose of hazardous waste at Prairie Hill.

2. On July 20, 2004, the Respondent picked up hazardous waste, in the form of benzene-contaminated Styrofoam ("waste Styrofoam"), from a petroleum storage and distribution facility operated by Magellan Pipeline Company. The Respondent transported the waste Styrofoam to Prairie Hill, and discarded the waste in an active disposal cell.

3. On July 22, 2004, the Respondent notified Illinois EPA that it had accepted hazardous waste.

4. On July 23, 2004, the Respondent excavated the waste Styrofoam and disposed of the waste Styrofoam at a facility permitted for the disposal of hazardous waste.

C. Allegations of Non-Compliance

Complainant contends that the Respondent has violated the following provisions of the Act and Board regulations:

- Count I: VIOLATION OF LANDFILL OPERATING PERMIT, in violation of Section 21(d)(1) of the Act, 415 ILCS 5/21(e) (2004).
- Count II: ACCEPTING HAZARDOUS WASTE WITHOUT A RCRA HAZARDOUS WASTE PERMIT, in violation of Sections 21(f)(1), 21(f)(2), and 21(o) of the Act, 415 ILCS 5/21(f)(1), 5/21(f)(2), and 5/21(o) (2004), and 35 Ill. Adm. Code 703.121(a).
- Count III: VIOLATION OF REGULATIONS APPLICABLE TO TRANSPORTERS OF HAZARDOUS WASTE, in violation of Section 21(f)(2) of the Act, 415 ILCS 5/21(f)(2) (2004), and 35 Ill. Adm. Code Sections 723.120(a) and 723.111.

D. Response to Allegations

The Respondent neither admits nor denies the violations alleged in the Complaint filed in this matter and referenced herein.

IV. APPLICABILITY

This Stipulation shall apply to and be binding upon the Complainant and the Respondent, and any officer, director, agent, or employee of the Respondent, as well as any successors or assigns of the Respondent. The Respondent shall not raise as a defense to any enforcement action taken pursuant to this Stipulation the failure of any of its officers, directors,

agents, employees or successors or assigns to take such action as shall be required to comply with the provisions of this Stipulation.

V. COMPLIANCE WITH OTHER LAWS AND REGULATIONS

This Stipulation in no way affects the responsibilities of the Respondent to comply with any other federal, state or local laws or regulations including, but not limited to, the Act and the Board regulations, 35 Ill. Adm. Code, Subtitles A through H.

VI. IMPACT ON THE PUBLIC RESULTING FROM ALLEGED NON-COMPLIANCE

Section 33(c) of the Act, 415 ILCS 5/33(c) (2004), provides as follows:

In making its orders and determinations, the Board shall take into consideration all the facts and circumstances bearing upon the reasonableness of the emissions, discharges, or deposits involved including, but not limited to:

1. the character and degree of injury to, or interference with the protection of the health, general welfare and physical property of the people;
2. the social and economic value of the pollution source;
3. the suitability or unsuitability of the pollution source to the area in which it is located, including the question of priority of location in the area involved;
4. the technical practicability and economic reasonableness of reducing or eliminating the emissions, discharges or deposits resulting from such pollution source; and

5. any subsequent compliance.

In response to these factors, the parties state the following:

1. The alleged violations threatened human health and the environment through placement of hazardous waste within a landfill not qualified to manage hazardous waste.

2. There is social and economic benefit to Respondent's activities at its facility.

3. Respondent's disposal activities are appropriate at the Prairie Hill landfill, provided the Respondent manages municipal solid waste in accordance with its Illinois EPA-issued permit, and the pertinent sections of the Act, and Board waste disposal regulations.

4. Disposal of hazardous waste at a properly permitted facility is both technically practicable and economically reasonable.

5. The Respondent has removed the waste Styrofoam from Prairie Hill, and disposed of the waste at a properly permitted hazardous waste management facility.

VII. CONSIDERATION OF SECTION 42(h) FACTORS

Section 42(h) of the Act, 415 ILCS 5/42(h) (2004), provides as follows:

In determining the appropriate civil penalty to be imposed under . . . this Section, the Board is authorized to consider any matters of record in mitigation or aggravation of penalty, including but not limited to the following factors:

1. the duration and gravity of the violation;
2. the presence or absence of due diligence on the part of the respondent in attempting to comply with requirements of this Act and regulations thereunder or to secure relief therefrom as provided by this Act;
3. any economic benefits accrued by the respondent because of delay in compliance with requirements, in which case the economic benefits shall be determined by the lowest cost alternative for achieving compliance;
4. the amount of monetary penalty which will serve to deter further violations by the respondent and to otherwise aid in enhancing voluntary compliance with this Act by the respondent and other persons similarly subject to the Act;
5. the number, proximity in time, and gravity of previously adjudicated violations of this Act by the respondent;
6. whether the respondent voluntarily self-disclosed, in accordance with subsection i of this Section, the non-compliance to the Agency; and
7. whether the respondent has agreed to undertake a "supplemental environmental project," which means an environmentally beneficial project that a respondent agrees to undertake in settlement of an enforcement action brought under this Act, but

which the respondent is not otherwise legally required to perform.

In response to these factors, the parties state as follows:

1. Complainant has alleged that the violations continued from July 20, 2004 until July 23, 2004.
2. The Respondent was diligent in reporting the unpermitted disposal once it learned of the waste's proper characterization as hazardous, as required by its permit. The Respondent also promptly removed the waste from the Prairie Hill landfill.
3. The Respondent may have gained economic benefit from disposal of hazardous waste at a municipal solid waste landfill. However, the penalty obtained negates any economic benefit accrued as a result of the Respondent's alleged noncompliance.
4. Complainant has determined, based upon the specific facts of this matter, that a penalty of Twenty Thousand Dollars (\$20,000.00) will serve to deter further violations and aid in future voluntary compliance with the Act and Board regulations.
5. Complainant's records indicate one previously adjudicated violation of the Act, Case Number 00 CH 66 (Grundy County). This matter involved allegations of water pollution and improper discharge to a municipal sewage treatment plant, and was resolved through consent order.

6. Although the Respondent reported the disposal of hazardous waste at Prairie Hill to Illinois EPA, such report was required under its Illinois EPA permit.

7. The settlement of this matter does not include a supplemental environmental project.

VIII. TERMS OF SETTLEMENT

A. Penalty Payment

1. The Respondent shall pay a civil penalty in the sum of Twenty Thousand Dollars (\$20,000.00) within thirty (30) days from the date the Board adopts and accepts this Stipulation. The Respondent stipulates that payment has been tendered to Respondent's attorney of record in this matter in a form acceptable to that attorney. Further, Respondent stipulates that said attorney has been directed to make the penalty payment on behalf of Respondent, within thirty (30) days from the date the Board adopts and accepts this Stipulation, in a manner prescribed below. The penalty described in this Stipulation shall be paid by certified check, money order or electronic funds transfer payable to the Illinois EPA, designated to the Illinois Environmental Protection Trust Fund and submitted to:

Illinois Environmental Protection Agency
Fiscal Services Section
1021 North Grand Avenue East
P.O. Box 19276
Springfield, IL 62794-9276

The name and number of the case and Respondent's Federal Employer Identification Number (FEIN), shall appear on the check. A copy of the certified check, money order or record of electronic funds transfer and any transmittal letter shall be sent to:

CHRISTOPHER GRANT
Assistant Attorney General
Environmental Bureau
188 W. Randolph St., 20th Floor
Chicago, Illinois 60601,

and,

PAUL JAGIELLO
Assistant Counsel
Illinois Environmental Protection Agency
9511 West Harrison
Des Plaines, IL 60016

2. Pursuant to Section 42(g) of the Act, 415 ILCS 5/42(g) (2004), interest shall accrue on any payment not paid within the time period prescribed above at the maximum rate allowable under Section 1003(a) of the Illinois Income Tax Act, 35 ILCS 5/1003 (2004). Interest on any unpaid payment shall begin to accrue from the date the payment is due and continue to accrue until the date payment is received. When partial payment(s) are made, such partial payment shall be first applied to any interest on unpaid payment then due and owing. All interest on payment owed shall be paid by certified check, money order or electronic funds transfer, payable to the Illinois EPA, designated to the Illinois

Environmental Protection Trust Fund and delivered to the address and in the manner described above.

3. For purposes of payment and collection, the Respondent may be reached at the following address:

Mr. Dennis Wilt
Waste Management of Illinois, Inc.
720 East Butterfield Road
Lombard, Illinois 60148

4. In the event of default of this Section VIII.A, the Complainant shall be entitled to all available relief including, but not limited to, reasonable costs of collection and reasonable attorney's fees.

B. Future Use

Notwithstanding any other language in this Stipulation to the contrary, and in consideration of the mutual promises and conditions contained in this Stipulation, including the Release from Liability contained in Section VIII.D, below, the Respondent hereby agrees that this Stipulation may be used against the Respondent in any subsequent enforcement action or permit proceeding as proof of a past adjudication of violation of the Act and the Board Regulations promulgated thereunder for all violations alleged in the Complaint in this matter, for purposes of Section 39(a) and (i) and/or 42(h) of the Act, 415 ILCS 5/39(a) and(i) and/or 5/42(h) (2004). Further, Respondent agrees

to waive any rights to contest, in any subsequent enforcement action or permit proceeding, any allegations that these alleged violations were adjudicated.

C. Cease and Desist

The Respondent shall cease and desist from future violations of the Act and Board Regulations that were the subject matter of the Complaint as outlined in Section III.C ("Allegations of Non-Compliance") of this Stipulation.

D. Release from Liability

In consideration of the Respondent's payment of the Twenty Thousand Dollar (\$20,000.00) penalty and any specified costs and accrued interest, commitment to Cease and Desist as contained in Section VIII.C, and upon the Pollution Control Board's acceptance and approval of the terms of this Stipulation and Proposal for Settlement, the Complainant releases, waives and discharges the Respondent from any further liability or penalties for violations of the Act and Board Regulations that were the subject matter of the Complaint herein. The release set forth above does not extend to any matters other than those expressly specified in Complainant's Complaint filed on September 13, 2005. The Complainant reserves, and this Stipulation is without prejudice to, all rights of the State of Illinois against the Respondent with respect to all other matters, including but not limited to,

the following:

- a. criminal liability;
- b. liability for future violation of state, federal, local, and common laws and/or regulations;
- c. liability for natural resources damage arising out of the alleged violations; and
- d. liability or claims based on the Respondent's failure to satisfy the requirements of this Stipulation.

Nothing in this Stipulation is intended as a waiver, discharge, release, or covenant not to sue for any claim or cause of action, administrative or judicial, civil or criminal, past or future, in law or in equity, which the State of Illinois or the Illinois EPA may have against any person, as defined by Section 3.315 of the Act, 415 ILCS 5/3.315 (2004), or entity other than the Respondent.

E. Enforcement of Board Order

1. Upon the entry of the Board's Order approving and accepting this Stipulation and Proposal for Settlement, that Order is a binding and enforceable order of the Illinois Pollution Control Board and may be enforced as such through any and all available means.

2. Respondent agrees that notice of any subsequent proceeding to enforce the Board Order approving and accepting

this Stipulation and Proposal for Settlement may be made by mail and waives any requirement of service of process.

3. The parties agree that, if the Board does not approve and accept this Stipulation and Proposal for Settlement, then neither party is bound by the terms herein.

4. It is the intent of the Complainant and Respondent that the provisions of this Stipulation and Proposal for Settlement and any Board Order accepting and approving such shall be severable, and should any provision be declared by a court of competent jurisdiction to be inconsistent with state or federal law, and therefore unenforceable, the remaining clauses shall remain in full force and effect.

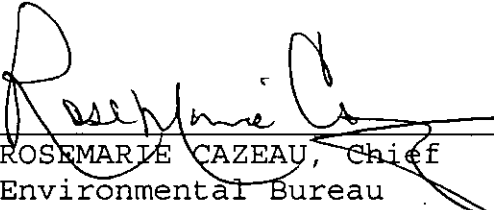
WHEREFORE, Complainant and Respondent request that the Board adopt and accept the foregoing Stipulation and Proposal for Settlement as written.

PEOPLE OF THE STATE OF ILLINOIS,

LISA MADIGAN
Attorney General
State of Illinois

MATTHEW J. DUNN, Chief
Environmental Enforcement/
Asbestos Litigation Division

BY:



ROSEMARIE CAZEAU, Chief
Environmental Bureau
Assistant Attorney General

DATE:

1/12/06

ILLINOIS ENVIRONMENTAL PROTECTION
AGENCY

BY:


ROBERT A. MESSINA
Chief Legal Counsel

DATE:

1/9/06

WASTE MANAGEMENT OF ILLINOIS, INC.

BY:

Dennis M. Wilt

Name: Dennis M. Wilt

Title: Vice President

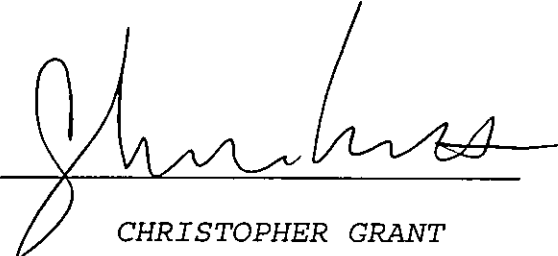
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| WASTE MANAGEMENT OF ILLINOIS, INC., |) | |
| a Delaware corporation, |) | |
| |) | |
| Respondent. |) | |

CERTIFICATE OF SERVICE

I, CHRISTOPHER GRANT, an attorney, do certify that I caused to be served this 18th day of January, 2006, the Stipulation and Proposal for Settlement, Notice of Filing, and Motion to Waive the Requirement of a Hearing, upon the persons listed below, by placing same in an envelope bearing sufficient postage with the United States Postal Service located at 100 W. Randolph, Chicago Illinois and addressed to:



CHRISTOPHER GRANT

Service List:

WASTE MANAGEMENT OF ILLINOIS, INC.
 c/o Mr. Dennis Wilt
 Waste Management of Illinois, Inc.
 720 East Butterfield Road
 Lombard, Illinois 60148-5661

Mr. Bradley P. Halloran
 Illinois Pollution Control Board
 100 W. Randolph Drive, Chicago, Illinois 60601
 (via hand delivery)